

Message Text

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ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
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O R 171617Z MAY 77
FM USMISSION EC BRUSSELS
TO SECSTATE WASHDC IMMEDIATE 3816
INFO ALL EC CAPITALS
AMEMBASSY OTTAWA
AMEMBASSY TOKYO

C O N F I D E N T I A L SECTION 1 OF 2 EC BRUSSELS 05013

EXDIS

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E.O. 11652: XGDS-1
TAGS: EEC, ECON, ETRD, MNUC, CIEC, ENRG, EAID, SHUM, PFOR
SUBJECT: UK BRIEFING FOR EC-FIVE ON DOWNING STREET SUMMIT

1. UK PREMREP OFFICIAL HAS BRIEFED MISSION OFFICER ON DETAILS
OF UK FOREIGN SECRETARY OWEN'S MAY 10 BRIEFING FOR THE FIVE
SMALLER EC MEMBER STATES ON THE RESULTS OF THE DOWNING STREET
SUMMIT. FOLLOWING POINTS WERE MADE IN UK FOREIGN OFFICE
SUMMARY REPORTING CABLE TO UK PERMREP IN BRUSSELS, WHICH WAS
SHOWN TO MISSION OFFICER IN CONFIDENCE.

2. GENERAL:

PARTICIPANTS IN THE BRIEFING WERE OWEN, COMMISSION PRESIDENT
ROY JENKINS, FRENCH FOREIGN MINISTER DE GUINGAUD, ITALIAN
FOREIGN MINISTER FORLANI, DANISH FOREIGN MINISTER ANDERSEN,
LUXEMBOURG PRIME MINISTER THORN, DUTCH STATE SECRETARY
KOOIJMANS, THE AMBASSADORS OF GERMANY AND IRELAND,
AND THE DIRECTOR GENERAL OF THE BELGIAN FOREIGN MINISTRY.

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3. OWEN BEGAN BY OUTLINING THE FIRST DAY'S PROCEEDINGS:
INTERNATIONAL ECONOMIC QUESTIONS AND NUCLEAR NON-PROLIFER-
ATION. HE THEN INVITED JENKINS TO OUTLINE THE SECOND DAY'S
DISCUSSIONS ON CIEC AND THE MTN'S. DEGUINGAUD AND FORLANI
CONTRIBUTED TO THESE BRIEFINGS, THOUGH BRIEFLY. ANDERSEN
ASKED JENKINS POINT-BLANK WHETHER HE THOUGHT EC PARTICIPATION
IN THE SUMMIT HAD BEEN CONSISTENT WITH THE ROME AGREEMENT.

NO OTHER MINISTERS SPOKE.

4. HMG VIEWS THE FOLLOWING AS THE CHIEF POINTS OF THE BRIEFING:

A. EC PARTICIPATION:

JENKINS ASSERTED THAT THE ROME ARRANGEMENTS WERE "BOUND TO BE UNTIDY". HE HAD ENVISAGED THAT THERE WOULD BE POLITICAL DISCUSSIONS, ON TOPICS SUCH AS SOUTH AFRICA (WHICH WAS SPECIFICALLY MENTIONED AT ROME BUT WAS NOT MENTIONED AT DOWNING STREET) OR HUMAN RIGHTS, AND SEPARATE ECONOMIC DISCUSSIONS IN WHICH HE WOULD PARTICIPATE FULLY. HE SAID THAT, IN PRACTICE, HE TOOK PART IN ALL CIEC AND MTN DISCUSSIONS AND PARTICIPATED IN DRAFTING THE COMMUNIQUE, THOUGH HIS CONTRIBUTION WAS LIMITED BECAUSE HE HAD NOT BEEN PARTY TO ALL DISCUSSIONS. HE SAID THERE HAD BEEN A PROBLEM OVER FITTING ENERGY INTO THE AGENDA, BECAUSE IT WAS NOT POSSIBLE TO DISTINGUISH PRECISELY BETWEEN THE ECONOMIC AND POLITICAL ASPECTS OF NON-PROLIFERATION. JENKINS CONCLUDED THAT, IN HIS VIEW, THE SATURDAY TALKS, FROM WHICH HE WAS EXCLUDED, HAD INCLUDED MANY ISSUES OF EC COMPETENCE; HOWEVER, DESPITE ALL THE DIFFICULTIES, IT HAD BEEN WORTH HIS BEING AT THE SUMMIT FROM THE EC'S POINT OF VIEW. DE GUIRINGAUD INTERJECTED THAT DISCUSSION OF ENERGY HAD CENTERED ON NUCLEAR NON-PROLIFERATION ASPECTS AND THAT, IN ANY CASE, THE "WORLD ENERGY BALANCE SHEET" HAD BEEN LEFT FOR THE SUNDAY SESSION (AT WHICH JENKINS WAS PRESENT). OWEN EMPHASIZED THE CONFIDENTIAL

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VERY STRICT SECRECY OF DISCUSSIONS ON THE SECURITY ASPECTS OF NUCLEAR POLICY AND MADE IT PLAIN THAT NONE OF THE PARTICIPANTS WOULD BE PREPARED TO HOLD SUCH DISCUSSIONS IN A WIDER SETTING (UK COMMENT: I.E., IN THE COMMISSION'S PRESENCE).

B. NON-PROLIFERATION:

DE GUIRINGAUD SAID PRESIDENT CARTER HAD GIVEN A MORE FLEXIBLE IMPRESSION OVER URANIUM AND OVER SAFEGUARDS THAN THE FRENCH HAD EXPECTED (FORLANI AGREED); THOUGH, IN PRACTICE, WHEN THE FRENCH HAD LOOKED AT THE FINE PRINT THEY HAD SEEN THAT HE HAD NOT GIVEN AN INCH; HE HAD ONLY MADE THE US POSITION SEEM MORE PALATABLE. OWEN SAID THE OUTCOME HAD BEEN A CLOSELY FOUGHT COMPROMISE BETWEEN THE US AND CANADA AND OTHER PARTICIPANTS. IN REPLY TO A QUESTION FROM KOOIJMANS ON THE NUCLEAR FUEL CYCLE STUDY, OWEN SAID THAT THE US, ACTING ON A PURELY NATIONAL BASIS, HAD INVITED SOME 25 COUNTRIES (UK

COMMENT: THIS COULD GO WIDER) TO PARTICIPATE IN ITS PROPOSED EVALUATION PROGRAM. THE UK, FRANCE, THE FRG, JAPAN, AND PROBABLY ITALY HAD FELT IT ESSENTIAL TO GET IN EARLY SO AS TO INFLUENCE THE TERMS OF REFERENCE OF THE INFCEP AND TO ENSURE THAT THEY WERE NOT RIGGED. THE STUDY GROUP WAS THEREFORE A MEANS OF PUTTING PRESSURE ON THE US. "WE DID NOT WANT THIS STUDY TO GET MIXED UP WITH THE NUCLEAR SUPPLIERS GROUP, NOT LEAST BECAUSE OF OUR OWN DOUBTS ABOUT THE LONGER TERM VIABILITY OF THE INFCEP. WE DID NOT WANT TO PUT OUR SUPPORT INTO IT AT THE COST OF ABANDONING EXISTING PROCEDURES. IN PARTICULAR, THE DELICATE BUT INDISPENSABLE PARTICIPATION OF THE USSR HAD TO BE MAINTAINED".

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C O N F I D E N T I A L SECTION 2 OF 2 EC BRUSSELS 05013

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C. ENERGY:

OWEN EXPLAINED THAT THERE HAD BEEN LITTLE SUBSTANTIVE DISCUSSION. DE GUIRINGAUD SAID THE US REQUESTED DELETION OF A REFERENCE IN THE DRAFT COMMUNIQUE TO PRESIDENT CARTER'S ENERGY PROPOSALS BECAUSE THE PRESIDENT WAS DOUBTFUL HE COULD GET THEM THROUGH CONGRESS.

D. FUTURE MEETINGS:

OWEN DENIED THE ACCURACY OF REPORTS IN THE PRESS THAT IT HAD BEEN AGREED TO ESTABLISH SOME SORT OF SECRETARIAT.

HE SAID THERE HAD BEEN NO CONSENSUS ABOUT HOLDING A FURTHER MEETING, THOUGH THERE HAD BEEN SOME FEELING THAT, IF THE ECONOMIC SITUATION DID NOT IMPROVE, ONE MIGHT BE NECESSARY. HE ADDED THAT THE US WAS KEEN TO ESTABLISH A MONITORING MECHANISM BUT THAT NOTHING CONCRETE WAS DECIDED.

5. SEE SEPTELS FOR UK PERMREP COMMENT ON EC PARTI-
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CIPATION IN DOWNING STREET SUMMIT FOLLOW-UP AND FOR
BELGIAN FOREIGN MINISTRY REPORT ON MAY 10 OWEN BRIEFING.
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